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C O N F I D E N T I A L SECTION 1 OF 3 USNATO 3499

E.O. 11652: GDS

TAGS: MARR, US, NATO

SUBJ: CEP: SENIOR CIVIL EMERGENCY PLANNING COMMITTEE (SCEPC)

PLENARY MEETING JUNE 25-27, 1975

REF: A. STATE 144365; B. NATO-WIDE MSG 171618Z JUNE 75;

C. AC/98-A/106 (REVISED)

STATE PASS FEDERAL ENERGY ADMINISTRATION (FOR MR. MORRIS):

SECDEF FOR OASD I&L, DCPA AND JCS: AGRICULTURE FOR MR. WILSON,

COMMERCE FOR BODC AND MARAD: TRANSPORTATION FOR OET.

SUMMARY: VIGOROUS PRESENTATION BY U.S. REP RESULTED IN THE FOR-

MATION OF A SELECT COMMITTEE OF PLENARY

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REPS TO EXAMINE THE WORKING AND THE MACHINERY OF CIVIL EMER-

GENCY PLANNING (CEP) UNDER CURRENT AIMS AND OBJECTIVES. A

REMARKABLY FREE EXCHANGE OF VIEWPOINTS BY HEADS OF SEVERAL

NATIONAL CEP ESTABLISHMENTS (CANADA, DENMARK, NETHERLANDS,

NORWAY, TURKEY AND UK) CHARACTERIZED THE MEETING. END SUMMARY.

1. ALL COUNTRIES EXCEPT ICELAND SENT REPS. FOR THE FIRST TIME IN MANY YEARS, PORTUGUESE REP CAME FROM LISBON. INT'L MILITARY STAFF (IMS) WAS REPRESENTED BY MAJ. GEN. G.V. HENON, AND COL. S. BOLT, MANAGEMENT AND LOGISTICS DIVISION AND SHAPE BY COL. E. SIEGLER. A SEVEN-MAN TURKISH DELEGATION FROM ANKARA WAS LED BY LT. GEN. K. GOKER, WHO REMAINED SILENT THROUGHOUT, WITH MR. K. SEVIDIK, ACTING AS SPOKESMAN. FOR THE FIRST TIME, THE BELGIAN DELEGATION WAS HEADED BY A MR. M. JANSSENS. A GENERAL OFFICER NORMALLY HEADS THE BELGIAN DELEGATION; HOWEVER, WITH A RE-ORGANIZATION IN THE MILL, BELGIANS SEEM TO WANT A CEP ESTABLISHMENT OF A CIVILIAN CHARACTER.

2. AT OPENING OF THE MEETING, THE COMMITTEE EXPRESSED ITS THANKS TO THE NETHERLANDS AUTHORITIES FOR THE TWO-DAY VISIT TO CEP INSTALLATIONS IN THE NETHERLANDS. THE CHAIRMAN, ASYG HUMPHREYS, EXPRESSED SYMPATHY ON THE PART OF THE SCEPC TO THE U.S. AUTHORITIES AND TO MRS. LINCOLN ON THE RECENT DEATH OF GENERAL GEORGE A. LINCOLN. HUMPHREYS SAID GENERAL LINCOLN WOULD BE REMEMBERED FOR HIS WISE AND HELPFUL ADVICE AS WELL AS FOR THE FRIENDLY RELATIONSHIP WHICH HE HAD ESTABLISHED WITH HIS COLLEAGUES IN CEP.

3. FOLLOWING ARE THE PRINCIPLE POINTS CONCERNING AGENDA ITEMS:

I. ORAL STATEMENTS ON ONGOING ACTIVITIES BY THE CHAIRMEN OF THE PLANNING BOARDS AND COMMITTEES (PB&CS)
THE SCEPC NOTED THE ORAL UPDATING OF THE PROGRESS REPORTS GIVEN BY THE EIGHT CHAIRMEN OF THE CEP PB&CS WHO ATTENDED THE MEETING AND PARTICIPATED THROUGHOUT. THE COMMITTEE AGREED TO THE REQUEST BY THE U.S. REP THAT FUTURE PROGRESS REPORTS BE SIGNED BY THE CHAIRMAN OF THE PLANNING BOARD OR COMMITTEE CONCERNED.

II. EXERCISES

A. WINTEX-77

THE SCEPC ENDORSED A STATEMENT MADE ON BEHALF OF THE CHAIRMEN OF THE PB&C'S BY THE CHAIRMAN OF THE CIVIL AVIATION PLANNING CONFIDENTIAL

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COMMITTEE (CAPC), THAT THE PB&CS GET AN OPPORTUNITY TO MEET INFORMALLY TO CONSIDER THE RELEVANT EXERCISE SPECIFICATION -- PREFERABLY AFTER HEARING THE VIEWS OF THE MEMBERS OF THEIR PB&CS. THEY HOPED THIS WOULD BE DONE IN TIME TO PROVIDE THEIR VIEWS TO THE SCEPC REINFORCED IN DECEMBER. COMMITTEE ALSO ENFORCED THE REQUEST OF THE IMS TO MAKE AN ATTEMPT TO ENSURE SOME PARTICIPATION IN WINTEX-77 BY THE AUTHORITY FOR THE COORDINATION OF INLAND TRANSPORT IN CENTRAL EUROPE (ACTICE) AND THE BOARD FOR THE CO-ORDINATION OF CIVIL AVIATION (BOCCA).

B. HILEX-7

THE COMMITTEE NOTED THAT IT WAS CONSIDERING SEVERAL RESOURCE PROBLEMS FOR HILEX-7 PLAY AND AGREED THAT IT WAS DESIRABLE FOR COUNTRIES TO PARTICIPATE AS FULLY AS POSSIBLE, NOT ONLY IN HILEX-7,

BUT IN ALL MAJOR NATO EXERCISES. THE COMMITTEE NOTED, IN RESPONSE TO A REQUEST BY THE U.S. REP, THAT BELGIUM, CANADA, DENMARK, GERMANY, THE NETHERLANDS, NORWAY, TURKEY AND THE U.K. WERE INTENDING TO PARTICIPATE ACTIVELY IN HILEX-7. THE COMMITTEE ENDORSED THE STATEMENT BY THE CANADIAN AND DANISH REPS TO THE EFFECT THAT THE HIGH LEVEL OF PARTICIPATION IN CAPITALS WOULD REQUIRE THE MORE POSITIVE RESPONSE AT SIMILAR LEVEL FROM NATO HQS.

III. 1976 TRAINING PROGRAMME

THE SCEPC APPROVED THE 1976 TRAINING PROGRAM PROPOSED FOR THE NATO REFUGEES AGENCY (NRA), NATO OIL EXECUTIVE BOARD. NOEB/JOINT OPERATION (OIL) STAFF (JOS) (WEST) AND DEFENSE SHIPPING AUTHORITY (DSA) SUBJECT TO RESERVATION BY THE THE FRG AND U.K.

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IV. 1976 WORK PRIORITIES AND PROGRAMMES

COMMITTEE APPROVED AC/98-WP/104 (2ND REVISED) AND ANNEXES, EXCEPT B AND C. WHILE IT WAS POINTED OUT THAT PB&CS ARE ALREADY DOING WORK UNDER ANNEX B, COMMITTEE CHOSE TO APPROVE THE DOCUMENT AND ALL ANNEXES, EXCEPT B AND C, TO AVOID THE COMPLICATED AMENDMENTS TO THESE ANNEXES THAT FRG PROPOSED AT THE LAST

MINUTE. COMMITTEE ALSO APPROVED THE PLANNING BOARD FOR OCEAN SHIPPING (PBOS) REQUEST FOR THE CONDUCT OF THREE STUDIES AS DESCRIBED IN APPENDICES I, II AND III TO ANNEX F. COMMITTEE ALSO AGREED TO REGARD SPECIAL DSA COMMUNICATIONS STUDY, REFERRED TO BY THE PBOS CHAIRMAN, AS INCLUDED IN THE NCWA TASKS DESCRIBED UNDER PARA 3 AND 4 OF ANNEX E.

V. EXAMINATION OF NCWAS TO ENSURE MAXIMUM FLEXIBILITY AND CONFIDENTIAL

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COMPATIBILITY WITH THE REVISED BASIC ASSUMPTIONS
COMMITTEE AGREED TO REVIEW REPORTS AT SCEPC SEPT 24-25
MEETING TO DEVELOP ANY FURTHER GUIDANCE FOR THE PB&CS. COMMITTEE NOTED DETAILED STATEMENT BY THE U.S. REP, COMMENTING ON THE "FLEXIBILITY" SUBJECT IN GENERAL, THE RESPONSIBILITIES OF THE PLENARY FOR THESE REPORTS AND SPECIFICALLY ON THE VARIOUS REPORTS AT REFERENCE. DESPITE THE U.S. INTERVENTION AT THE MEETING AND REQUESTS SENT VIA THE NATO-WIDE MESSAGE PRIOR TO THE MEETING, SEVERAL REPS STATED THAT THEY WERE NOT AS YET ABLE TO SUBMIT COORDINATED COMMENTS ON THE REPORTS. THE U.S. REP NOTED THAT ONLY TWO OF THESE REPORTS, I.E., FOOD AND AGRICULTURE PLANNING COMMITTEE (FAPC)/INDUSTRIAL PLANNING COMMITTEE (IPC) AND CAPC WERE NOT YET FINAL. COMMITTEE ALSO NOTED A STATEMENT BY THE IMS THAT IN THE CONTEXT OF CIVIL SUPPORT TO MILITARY CRISES PREPAREDNESS THE NATO MILITARY AUTHORITIES WERE PRIMARILY INTERESTED IN BEING ABLE TO OBTAIN SUPPORT FROM THE NATO CIVIL WARTIME TRANSPORT AGENCIES.

VI. ANNUAL REPORT TO THE COUNCIL
THE ANNUAL REPORT WAS APPROVED WITH MINOR AMENDMENTS.
THE TURKISH REP (MR. SEVINDIK) STATED HIS AUTHORITIES SHARE THE VIEW PRESENTED IN THE REPORT THAT THERE IS A LACK OF BALANCE BETWEEN THE LEVEL OF MILITARY PREPAREDNESS AND THE LEVEL OF CIVIL PREPAREDNESS. HE STATED THAT THIS IMBALANCE IS AGGRAVATED BY THE VARYING ECONOMIC AND INDUSTRIAL STRUCTURES OF THE MEMBER COUNTRIES, ESPECIALLY THE DEVELOPING MEMBER COUNTRIES.

THE TURKISH REP REQUESTED ATTACHMENT OF HIS STATEMENT NOT ONLY TO THE RECORD OF THE MEETING, BUT ALSO AS A FOOTNOTE REF TO PARAS 1 OF THE ANNUAL REPORT. TEXT OF TURKISH STATEMENT FOLLOWS BELOW.

BEGIN TEXT

TURKISH STATEMENT AT THE SCEPC PLENARY SESSION, 1975

MR. CHAIRMAN,

1. DUE TO THE INEFFICIENCY OF CIVIL PREPAREDNESS, TURKISH AUTHORITIES SHARE THE VIEW THAT THERE IS A LACK OF BALANCE BETWEEN THE LEVEL OF MILITARY PREPAREDNESS AND LEVEL OF CIVIL PREPAREDNESS.

2. AMONG THE REASONS FOR THE LACK OF DEVELOPMENT IN THE STATE
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OF CIVIL PREPAREDNESS IS THE FACT THAT MEMBER NATIONS HAVE VARYING ECONOMIC AND INDUSTRIAL STRUCTURES.

3. IN ORDER TO INCREASE CIVIL PREPAREDNESS TO THE DESIRED LEVEL, OR AT LEAST TO DIMINISH THE IMBALANCE EXISTING BETWEEN MEMBER NATIONS:

A. TRANSFER OF TECHNOLOGY FROM THE INDUSTRIALIZED MEMBER COUNTRIES TO THE DEVELOPING ONES IN THE FIELDS OF WAR INDUSTRY AND ITS SUPPORTING INDUSTRIES SHOULD BE REALIZED.

B. IN THE SOLUTION OF THE BASIC PREPAREDNESS PROBLEMS SUCH AS INT'L PTT SERVICES, JOINT PREPARATIONS RELATED TO CIVIL DEFENSE, BRINGING INTO OPERATION AND PERSONNEL TRAINING PROBLEMS OF NCWA'S, THE CONTRIBUTIONS OF THE MORE ADVANCED COUNTRIES SHOULD BE INCREASED.

C. AS REGARD THE PLANS TO BE PREPARED PERTAINING TO THE SUPPORT OF MILITARY OPERATIONS WITH CIVIL FACILITIES AND SOURCES PRIORITY SHOULD BE GIVEN TO DEVELOPING MEMBER COUNTRIES. THIS IS CONSIDERED TO BE ESSENTIAL AND URGENT.

4. TO MAKE ANOTHER POINT I WOULD LIKE TO ADD THAT THE HILEX-TYPE EXERCISES THAT ALLOW TESTING OF CIVIL EMERGENCY CRISES MANAGEMENT PROCEDURES AT A HIGH LEVEL IN THE ALLIANCE WOULD HAVE A POSITIVE VALUE ONLY IF THE RESOURCE PLAYS ARE INCLUDED ADEQUATELY. UNDER THE PRESENT CIRCUMSTANCES REGARDING THE SUPPLY PROBLEMS SUCH SCENARIOS SHOULD INCLUDE MORE PLAY CONCERNING THE SOUTHERN FLANK OF THE ALLIANCE. THANK YOU.
END TEXT.

VII. THE SENIOR COMMITTEE'S METHOD OF WORKING AND ORGANIZATION

A. THE CHAIRMAN INVITED THE U.S. REP TO LEAD THE DISCUSSION OF THIS ITEM SINCE IT WAS ON THE AGENDA AT THE REQUEST OF THE U.S. WHICH HAD ALSO KINDLY PROVIDED SOME ADVANCE COMMENTS VIA A NATO-WIDE MESSAGE TO THE PLENARY REPS. THE U.S. REP (CRONIN) MADE A LOW-KEY, BUT POINTED STATEMENT HIGHLIGHTING THE CONCERN AND THE INTEREST OF THE U.S. AUTHORITIES IN SEEKING A MORE EFFICIENT AND PRODUCTIVE CEP STRUCTURE. ALL NATIONAL REPS SUPPORTED THIS VIEWPOINT, STRESSING VARIOUS ASPECTS. SEVERAL REPS SUGGESTED EXPANDING THE USE OF THE SILENCE PROCEDURE MECHANISM.

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B. THE COMMITTEE AGREED TO SET UP A SELECT GROUP OF AUTHORITATIVE MEMBERS FROM CAPITALS TO REVIEW THE METHODS OF WORKING AND THE MACHINERY REQUIRED TO ACHIEVE THE CURRENT AIMS AND OBJECTIVES OF CEP. THE GROUP SHOULD REPORT ITS FINDINGS NO LATER THAN THE JUNE 1976 PLENARY. THE FRG REP (OTTERMANN) OBJECTED TO THE STIPULATION THAT MEMBERSHIP BE DRAWN FROM CAPITALS. WITH THE CHAIRMAN'S ADROIT LEADERSHIP, THE GROUP WAS LIMITED IN SIZE AND THE COMMITTEE AGREED THAT GENERAL BRAY, OR IN HIS ABSENCE, CRONIN, SHOULD TAKE ON THE CHAIRMANSHIP OF THIS SELECT GROUP WHICH WOULD INCLUDE GENERAL WOLTERBEEK (NETHERLANDS), MR. SCHULTZ(DENMARK) AND, POSSIBLY, A REP OF SIMILAR STATUS FROM TURKEY AND THE FRG.

C. DESPITE THE FRG REP'S REPEATED INTERVENTIONS, DENMARK (SCHULTZ), CANADA (PATTERSON), NORWAY (VALEUR) AND U.S. (CRO-CONFIDENTIAL

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NIN) SUPPORTED THE CHAIRMAN'S VIEW THAT FOR THE SELECT GROUP TO BE EFFECTIVE, IT MUST CONSIST OF SENIOR SCEPC OFFICIALS FROM CAPITALS AND NOT OF NATO HEADQUARTES CEP OFFICERS WHO REPRESENT A VESTED INTERES. THE U.S. REP FORCEFULLY REMINDED THE FRG REP THAT HIS RESERVATION WS A CLASSIC EXAMPLE OF THE INABILITY OF NATIONAL REPS TO CARRY WITH THEM DECISION-MAKING AUTHORITY WHICH, BOTH AT REINFORCED AND PLENARY LEVEL, HAD SERIOUSLY IMPEDED THE WORK OF THE SCEPC. OTHER REPS, THOUGH THEY DID NOT COMMENT ON IT, LEFT IMPRESSION THAT THEY APPROVED OF THIS STATEMENT. D. ALTHOUGH SEVERAL REPS (FRANCE, AUTIER) AND NETHERLANDS, (HOFMAN) PRESSED FOR SUBMISSION AND APPROVAL OF TERMS OF REFERENCE AT THE SEPT REINFORCED MEETING, THE U.K. REP (BAKER) WANTED TO LEAVE MEMBERSHIP QUESTION OPEN; THESE VIEWS WERE NOT ACCEPTED BY THE PLENARY.

E. COMMENT: CHAIRMAN HUMPHREYS, AFTER THE MEETING, OUTLINED SOME OF THIS INITIAL PERSONAL VIEWS TO CRONIN. HE THOUGHT

IT MIGHT BE WORTHWHILE TO DETERMINE IF THE SELECT COMMITTEE COULD APPROACH CEP REVIEW WITH THE METHODOLOGIES USED IN FORCE PLANNING.

HE PROMISED TO PROVIDE THE U.S. INFORMALLY WITH WRITTEN VIEWS ON THIS POSSIBLE APPROACH. THE DEFENSE PLANNING AND POLICY DIVISION, WHICH ASYG HUMPHREYS HEADS, CONTAINS THE FORCE PLANNING DIVISION, THE NUCLEAR PLANNING DIRECTORATE AND THE CEP DIRECTORATE. END COMMENT.

VIII. IPC REPORT ON ITS LEAD-TIME STUDY FOR THE RESUPPLY OF SELECTED ITEMS OF AMMUNITION
DESPITE A PRIOR U.S. INTERVENTION AND REQUEST FOR COMMENT ON THIS SUBJECT, NONE OF THE NATIONS RESPONDED. AN INFORMAL U.K. NOTE WAS HANDED TO THE U.S. DELEGATION AT THE MEETING. THE SCEPC AGREED THAT IN SUBMITTING THE IPC REPORT TO THE COUNCIL, THE COUNCIL SHOULD INVITE THE JULY SCEPC PERMANENT SESSION TO STATE PRECISELY WHAT ACTION WAS REQUIRED ON THE STUDY.

IX. CEP FUNDS IN THE CIVIL BUDGET OF NATO
AFTER AN UNUSUAL DISPLAY OF FLEXIBILITY ON THE PART OF THE CHAIRMAN REGARDING THIS SUBJECT, WHICH HE PREVIOUSLY RESERVED EXCLUSIVELY TO THE INT'L STAFF, THE COMMITTEE AGREED THAT IT HAS A ROLE IN SCREENING AND PARTICIPATION IN BUDGETARY PROPOSALS RELATED TO CEP PROGRAMS, WHILE ACKNOWLEDGING THE IN-HOUSE CONFIDENTIAL

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PROCEDURES OF THE CIVIL BUDGET COMMITTEE. THE U.S. REP SUGGESTED THAT THE SELECT GROUP (ORGANIZED UNDER AGENDA ITEM VII) MIGHT EXAMINE THESE PROCEDURES.

ANY OTHER BUSINESS

A. THE COMMITTEE PROVISIONALLY SET THE 1976 PLENARY SESSION FOR JUNE 23-25, 1976.

B. THE CHAIRMAN PAID A TRIBUTE TO THE FRENCH REP (MR. P. AUTIER) WHO, AFTER APPROX 15 YEARS OF REPRESENTING HIS COUNTRY IN CEP MATTERS, WAS ATTENDING HIS LAST PLENARY SESSION. STREATOR

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